

Message Text

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12

ORIGIN AF-08

INFO OCT-01 EUR-12 IO-13 ISO-00 CIAE-00 DODE-00 NSAE-00

NSCE-00 SSO-00 USIE-00 INRE-00 PM-04 H-02 INR-07 L-03

NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-07 /081 R

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FM SECSTATE WASHDC

TO AMEMBASSY ABIDJAN IMMEDIATE

AMEMBASSY ACCRA IMMEDIATE

AMEMBASSY ADDIS ABABA IMMEDIATE

AMEMBASSY BAMAKO IMMEDIATE

AMEMBASSY BANGUI IMMEDIATE

AMEMBASSY BANJUL IMMEDIATE

AMEMBASSY LILONGWE IMMEDIATE

AMEMBASSY BUJUMBURA IMMEDIATE

AMEMBASSY CONAKRY IMMEDIATE

AMEMBASSY COTONOU IMMEDIATE

AMEMBASSY DAKAR IMMEDIATE

AMEMBASSY FREETOWN IMMEDIATE

AMEMBASSY GABORONE IMMEDIATE

AMEMBASSY KHARTOUM IMMEDIATE

AMEMBASSY KIGALI IMMEDIATE

AMEMBASSY KINSHASA IMMEDIATE

AMEMBASSY LAGOS IMMEDIATE

AMEMBASSY LIBREVILLE IMMEDIATE

AMEMBASSY LOME IMMEDIATE

AMEMBASSY MAPUTO IMMEDIATE

AMEMBASSY MASERU IMMEDIATE

AMEMBASSY MBABANE IMMEDIATE

AMEMBASSY MOGADISCIO IMMEDIATE

AMEMBASSY MONROVIA IMMEDIATE

AMEMBASSY NAIROBI IMMEDIATE

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AMEMBASSY NDJAMENA IMMEDIATE

AMEMBASSY NIAMEY IMMEDIATE
AMEMBASSY NOUAKCHOTT IMMEDIATE
AMEMBASSY OUAGADOUGOU IMMEDIATE
AMEMBASSY PORT LOUIS IMMEDIATE
AMEMBASSY TANANARIVE IMMEDIATE
AMEMBASSY YAOUNDE IMMEDIATE
AMCONSUL CAPE TOWN IMMEDIATE
INFO AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE

S E C R E T STATE 190369

FOR THE AMBASSADOR

E.O. 11652: GDS

TAGS: PFOR, PINR, UNSC, ZA, SF

SUBJECT: ZAMBIAN COMPLAINT IN THE SECURITY COUNCIL
AGAINST SOUTH AFRICA

1. THE UNITED STATES ABSTAINED ON A RESOLUTION IN THE SECURITY COUNCIL JULY 30 WHICH CONDEMNED SOUTH AFRICA FOR ITS INCURSION EARLIER IN JULY INTO ZAMBIAN TERRITORY.
2. YOU SHOULD SEEK AS EARLY AN APPOINTMENT AS POSSIBLE WITH THE FOREIGN MINISTER OR HIS EQUIVALENT IN RANK TO EXPLAIN OUR REASONS FOR ABSTENTION.
3. THE UNITED STATES FULLY APPRECIATED ZAMBIA'S REASON FOR COMING TO THE SECURITY COUNCIL. WE SYMPATHIZE WITH THE EXTRAORDINARY HARDSHIPS WHICH ZAMBIA AND ITS PEOPLE HAVE SUFFERED AND DISAPPROVE OF SOUTH AFRICA'S MILITARY INCURSIONS INTO ZAMBIA'S TERRITORY AND THE LOSS OF LIFE WHICH HAS RESULTED. IT IS OUR JUDGMENT THAT THE REASONS BEHIND THE CONFRONTATION CAN BE REMOVED WITH NAMIBIA'S INDEPENDENCE.

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WE ARE BENDING EVERY EFFORT TO ACHIEVE THIS OBJECTIVE AND HAVE AT THE SAME TIME MADE VERY CLEAR TO THE SOUTH AFRICAN GOVERNMENT HOW DANGEROUS WE BELIEVE MILITARY ACTION CAN BE. OUR ABSTENTION CAN IN NO WAY BE INTERPRETED AS CONDONING ANY MILITARY INCURSIONS INTO ZAMBIAN TERRITORY.

4. DURING THE RECENT SECURITY COUNCIL DEBATE, THE UNITED STATES MADE A SINCERE EFFORT TO COOPERATE IN PREPARING A

RESOLUTION WHICH WOULD NOT UNDERMINE CURRENT EFFORTS TO BRING DEFINITIVE SOLUTIONS TO THE PROBLEMS OF SOUTHERN AFRICA. WE WERE READY TO JOIN A CONSENSUS IN FAVOR OF THE SECURITY COUNCIL RESOLUTION EVENTUALLY ADOPTED EVEN THOUGH WE HAD RESERVATIONS ABOUT THE TONE OF THE TEXT AND SEVERAL OF THE POINTS MADE. THE DECISION TO SEEK A RECORDED VOTE LEFT US NO CHOICE BUT TO ABSTAIN.

5. IN OUR JUDGMENT THE RESOLUTION SHOULD HAVE RESULTED FROM A MORE THOROUGH INVESTIGATION OF THE FACTS SURROUNDING THE INCURSION AND REGRET THAT OTHER MEMBERS OF THE COUNCIL SHOWED NO INCLINATION TO SUPPORT SUCH AN INVESTIGATION. THE RESOLUTION ALSO FAILED TO TAKE INTO ACCOUNT THE SERIOUS EFFORTS CURRENTLY UNDER WAY TO SOLVE SOUTHERN AFRICA'S PROBLEMS AND TO MAKE LASTING PROGRESS TOWARDS SOLUTIONS IN THAT AREA WHICH THE SECURITY COUNCIL HAS LONG ADVOCATED.

6. WE HOPE THAT ALL AFRICAN GOVERNMENTS WILL UNDERSTAND OUR ACTIONS IN THIS MATTER AND WILL CONTINUE TO SUPPORT THE EFFORT WHICH SECRETARY KISSINGER LAUNCHED AT LUSAKA. THAT INITIATIVE, DESPITE DIFFICULTIES, WE BELIEVE IS MAKING CLEAR PROGRESS AND WE ARE DETERMINED TO PROCEED IN THE INTERESTS OF US ALL.

KISSINGER

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